

### State of Utah

DEPARTMENT OF NATURAL RESOURCES

MICHAEL R. STYLER
Executive Director

Division of Oil, Gas and Mining

JOHN R. BAZA
Division Director

Outging Co250005 #3772

April 12, 2011

CERTIFIED RETURN RECEIPT 7005 0390 0000 7507 4931

Kirk Nicholes, Resident Agent Alton Coal Development, LLC 463 North 100 West, Suite 1 Cedar City, Utah 84720

Subject: Proposed Assessment for State Violation Nos. 10078 and 10079, Coal Hollow Mine,

C/025/0005, Task ID #3772 & #3773, Outgoing File

Dear Mr. Nicholes:

The undersigned has been appointed by the Division of Oil, Gas & Mining as the Assessment Officer for assessing penalties under R645-401.

Enclosed is the proposed civil penalty assessment for the above referenced violations. The violations were issued by Division Inspector, Joe Helfrich, on March 9, 2011. Rule R645-401-600 et. seq. has been utilized to formulate the proposed penalty. By these rules, any written information which was submitted by you or your agent within fifteen (15) days of receipt of this Notice of Violation has been considered in determining the facts surrounding the violation and the amount of penalty.

Under R645-401-700, there are two informal appeal options available to you:

1. If you wish to informally appeal the <u>fact of this violation</u>, you should file a written request for an Informal Conference within thirty (30) days of receipt of this letter. This conference will be conducted by the Division Director. This Informal Conference is distinct from the Assessment Conference regarding the proposed penalty.



2. If you wish to review the proposed penalty assessment, you should file a written request for an Assessment Conference within thirty (30) days of receipt of this letter. If you are also requesting a review of the fact of violation, as noted in paragraph 1, the Assessment Conference will be scheduled immediately following that review.

If a timely request for review is not made, the fact of violation will stand, the proposed penalty(ies) will become final, and the penalty(ies) will be due and payable within thirty (30) days of the proposed assessment. Please remit payment to the Division, mail c/o Suzanne Steab.

Sincerely,

Daron R. Haddock Assessment Officer

2. Haddork

Enclosure

cc.

OSM Compliance Report Suzanne Steab, DOGM Vicki Bailey, DOGM Price Field Office

O:\025005.COL\ENFORCEMENT\PROPOSED ASSESSMENT TEMPLATE.DOC

4931	U.S. Postal Service™  CERTIFIED MAIL™ RECEIPT  (Domestic Mail Only; No Insurance Coverage Provided)  For delivery information visit our website at www.usps.com						
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Sont To Kirk Nicholes, Alton Coal Develop							
Street, Apt. No.; or PO Box No. 463 N 100 W, Suite 1  City, State, ZIP-4 Ceder City UT 84720  See Reverse for Ins.							

## WORKSHEET FOR ASSESSMENT OF PENALTIES DIVISION OF OIL, GAS & MINING

COM	1PANY	/ / MIN	E Alton Coal Deve	lopment, LLC/ Coal Holl	ow Mine		
PER	MIT <u>(</u>	C/025/0	005 NOV / CO	# <u>N 10078</u>	VIOLATION <u>1</u> of <u>1</u>		
ASS	ESSMI	ENT DA	ATE <u>April 12, 20</u>	11			
ASSI	ESSMI	ENT OF	FICER <u>Daron R</u>	. Haddock			
I.	HISTORY (Max. 25 pts.)						
	A.		there previous violation rear of today's date?	ons, which are not pendin	ng or vacated, which fall one		
	PRE	VIOUS	VIOLATIONS	EFFECTIVE DATE	POINTS		
			none		_		
II.	SER	IOUSN	No pending notice:  [ESS (Either A or B)	TOTA	AL HISTORY POINTS 0		
II.	SER	<u>IOUSN</u>	(ESS (Either A or B)	ı			
	NOT	E:	For assignment of	points in Parts II and III,	the following apply:		
1. Based on facts supplied by the inspedent determine within each category when				·         •			
		2.		or down, utilizing the in	the Assessment Officer will spector's and operator's		
		Is thi	s an EVENT (A) or H	IINDRANCE (B) violatio	on? Event		
	A.	<u>EVE</u>	NT VIOLATION (M	ax 45 pts.)			
		1.	What is the event w	which the violated standar	d was designed to prevent?		
		Wate	er Pollution off the p	ermit area.			

2. What is the probability of the occurrence of the event which a violated standard was designed to prevent?

<b>PROBABILITY</b>	<u>RANGE</u>
None	0
Unlikely	1-9
Likely	10-19
Occurred	20

#### ASSIGN PROBABILITY OF OCCURRENCE POINTS 20

#### PROVIDE AN EXPLANATION OF POINTS:

\*\*\*According to the information in the inspector statement, disturbed area runoff was observed over-topping the sediment controls and leaving the permit area. Thawing of snow resulted in erosion along Robinson Creek and offsite deposition of suspended solids to the stream outside of the permit area.

3. What is the extent of actual or potential damage?

RANGE 0-25

In assigning points, consider the duration and extent of said damage or impact, in terms of area and impact on the public or environment.

ASSIGN DAMAGE POINTS 10

#### PROVIDE AN EXPLANATION OF POINTS:

\*\*\* According to the information in the inspector statement, untreated runoff was leaving the permit area and being deposited in Robinson Creek. Actual damage to the stream is hard to quantify, but there appears to be additional suspended solids going into the stream which would affect water quality and produce sedimentation downstream. This is a result of the runoff event and would continue as long as the event is occurring. As this is an intermittent event the damage would be in the mid to lower part of the range.

- B. <u>HINDRANCE VIOLATION</u> (Max 25 pts.)
  - 1. Is this a POTENTIAL or ACTUAL hindrance to enforcement? Actual RANGE 0-25

Assign points based on the extent to which enforcement is actually or potentially hindered by the violation.

ASSIGN HINDRANCE POINTS				
	ACCION	HINDD	ANCED	OINTC

#### PROVIDE AN EXPLANATION OF POINTS:

\*\*\*

#### TOTAL SERIOUSNESS POINTS (A or B) 30

#### III. <u>NEGLIGENCE</u> (Max 30 pts.)

A. Was this an inadvertent violation which was unavoidable by the exercise of reasonable care? IF SO--NO NEGLIGENCE; or, was this a failure of a permittee to prevent the occurrence of a violation due to indifference lack of diligence, or lack of reasonable care, or the failure to abate any violation due to the same? IF SO--GREATER DEGREE OF FAULT THAN NEGLIGENCE.

No Negligence 0
Negligence 1-15
Greater Degree of Fault 16-30

STATE DEGREE OF NEGLIGENCE: Negligence

#### ASSIGN NEGLIGENCE POINTS 8

#### PROVIDE AN EXPLANATION OF POINTS:

\*\*\* According to the information in the inspector statement and the inspection report, temporary sediment control had been installed; however it was not adequate to treat the runoff leaving the site. With the recent snows and the warming temperatures a prudent operator would pay more attention to the maintenance and function of the sediment control measures. This appears to be a situation involving the lack of reasonable care on the part of the Operator. This would be considered to be ordinary negligence.

#### IV. GOOD FAITH (Max 20 pts.)

(Either A or B)

(Does not apply to violations requiring no abatement measures)

A. Did the operator have onsite, the resources necessary to achieve compliance of the violated standard within the permit area?

IF SO--EASY ABATEMENT

Easy Abatement Situation

X Immediate Compliance -11 to -20\*
(Immediately following the issuance of the NOV)

X Rapid Compliance -1 to -10

(Permittee used diligence to abate the violation)

X Normal Compliance 0
(Operator complied within the abatement period required)

(Operator complied with condition and/or terms of approved Mining and Reclamation Plan)

- \*Assign in upper of lower half of range depending on abatement occurring the 1st or 2nd half of abatement period.
- B. Did the permittee not have the resources at hand to achieve compliance, or does the situation require the submission of plans prior to physical activity to achieve compliance?

IF SO--DIFFICULT ABATEMENT

#### Difficult Abatement Situation

X Rapid Compliance -11 to -20\*
(Permittee used diligence to abate the violation)

X Normal Compliance

-1 to -10\*

(Operator complied within the abatement period required)

X Extended Compliance

0

(Permittee took minimal actions for abatement to stay within the limits of the NOV or the violated standard of the plan submitted for abatement was incomplete) (Permittee complied with conditions and/or terms of approved Mining and Reclamation Plan)

30

#### ASSIGN GOOD FAITH POINTS 0

#### PROVIDE AN EXPLANATION OF POINTS:

\*\*\*Good faith will be evaluated upon termination of the violation

#### V. ASSESSMENT SUMMARY

# NOTICE OF VIOLATION # N 10078 I. TOTAL HISTORY POINTS II. TOTAL SERIOUSNESS POINTS

III. TOTAL NEGLIGENCE POINTS 8

IV. TOTAL GOOD FAITH POINTS
TOTAL ASSESSED POINTS
38

TOTAL ASSESSED FINE \$ 1,980

## WORKSHEET FOR ASSESSMENT OF PENALTIES DIVISION OF OIL, GAS & MINING

COM	IPANY	/ MINI	E Alton Coal Develo	opment, LLC/ Coal Ho	ollow Mine		
PERI	MIT <u>C</u>	2/025/00	005 NOV / CO #	# <u>N 10079</u>	VIOLATION _	_1_ of _1_	
ASSI	ESSME	NT DA	TE <u>April 12, 201</u>	1			
ASSI	ESSME	NT OF	FICER <u>Daron R.</u>	Haddock			
I.	HISTORY (Max. 25 pts.)						
	A.	A. Are there previous violations, which are not pending or vacated, which fall one (1) year of today's date?					
	PREV	VIOUS	VIOLATIONS	EFFECTIVE DAT	E POINTS		
		······································	none				
II.	<u>SERI</u>	OUSN	No pending notices  ESS (Either A or B)		ΓAL HISTORY PO	DINTS <u>0</u>	
11.	NOTE			oints in Parts II and II	the following ann	lv·	
1. Based on facts supplied by the inspector, the Assessment C determine within each category where the violation falls.				he Assessment Offi			
		2.		d-point of the category or down, utilizing the g documents.			
		Is this	an EVENT (A) or HI	NDRANCE (B) viola	tion? Event		
	A.	EVEN	<u>VT VIOLATION</u> (Max	x 45 pts.)			
		1.	What is the event wh	nich the violated stand	ard was designed to	prevent?	
		Topso	oil loss due to wind o	r water erosion.			

2. What is the probability of the occurrence of the event which a violated standard was designed to prevent?

<b>PROBABILITY</b>	<u>RANGE</u>
None	0
Unlikely	1-9
Likely	10-19
Occurred	20

#### ASSIGN PROBABILITY OF OCCURRENCE POINTS 10

#### PROVIDE AN EXPLANATION OF POINTS:

\*\*\*According to the information in the inspector statement, topsoil stockpiled near Robinson Creek and in place topsoil along Robinson Creek was not adequately protected. While no topsoil had been lost, there was some likelihood that the topsoil could be transported offsite with continued runoff from snow melt. Probability of occurrence is assigned in the likely range.

3. What is the extent of actual or potential damage?

RANGE 0-25

In assigning points, consider the duration and extent of said damage or impact, in terms of area and impact on the public or environment.

#### ASSIGN DAMAGE POINTS <u>0</u>

PROVIDE AN EXPLANATION OF POINTS:

\*\*\* According to the information in the inspector statement, no damage has occurred as of yet. There is only potential for damage to occur.

- B. <u>HINDRANCE VIOLATION</u> (Max 25 pts.)
  - 1. Is this a POTENTIAL or ACTUAL hindrance to enforcement? Actual RANGE 0-25

Assign points based on the extent to which enforcement is actually or potentially hindered by the violation.

#### PROVIDE AN EXPLANATION OF POINTS:

\*\*\*

TOTAL SERIOUSNESS POINTS (A or B) 10

#### III. NEGLIGENCE (Max 30 pts.)

A. Was this an inadvertent violation which was unavoidable by the exercise of reasonable care? IF SO--NO NEGLIGENCE; or, was this a failure of a permittee to prevent the occurrence of a violation due to indifference lack of diligence, or lack of reasonable care, or the failure to abate any violation due to the same? IF SO--GREATER DEGREE OF FAULT THAN NEGLIGENCE.

No Negligence 0
Negligence 1-15
Greater Degree of Fault 16-30

STATE DEGREE OF NEGLIGENCE: Negligence

ASSIGN NEGLIGENCE POINTS 8

#### PROVIDE AN EXPLANATION OF POINTS:

\*\*\* According to the information in the inspector statement and the inspection report, topsoil had been stockpiled on a portion of the permit area, but not adequately protected from runoff or erosion. With the recent snows and the warming temperatures a prudent operator would pay more attention to the maintenance and function of the topsoil protection measures. This appears to be a situation involving the lack of reasonable care on the part of the Operator. Again this is considered to be ordinary negligence.

#### IV. GOOD FAITH (Max 20 pts.)

(Either A or B)

(Does not apply to violations requiring no abatement measures)

A. Did the operator have onsite, the resources necessary to achieve compliance of the violated standard within the permit area?

IF SO--EASY ABATEMENT

Easy Abatement Situation

X Immediate Compliance -11 to -20\*

(Immediately following the issuance of the NOV)

X Rapid Compliance -1 to -10

(Permittee used diligence to abate the violation)

X Normal Compliance

(Operator complied within the abatement period required)
(Operator complied with condition and/or terms of approved Mining and Reclamation Plan)

<sup>\*</sup>Assign in upper of lower half of range depending on abatement occurring the 1st or 2nd half of abatement period.

В.	the sit	Did the permittee not have the resources at hand to achieve compliance, or does the situation require the submission of plans prior to physical activity to achieve compliance?  IF SODIFFICULT ABATEMENT					
	Diffic	ult Abat	tement Situation				
		X	Rapid Compliance		-11 to -20*		
			•	d dilige	ence to abate the violation)		
		X	Normal Compliance		-1 to -10*		
					rithin the abatement period required)		
		X	Extended Compliance		0		
					nal actions for abatement to stay		
					e NOV or the violated standard of the		
			plan submitted	d for aba	atement was incomplete)		
			(Permittee con	nplied v	with conditions and/or terms of		
			approved Min	ing and	Reclamation Plan)		
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E	ASY OR DI	IFFICU.	LT ABATEMENT?				
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***Good	faith will b	e evalu	ated upon termination	of the v	rotation		
		NEW CYTE	ACRACA IDSZ				
V. <u>A</u>	SSESSME	NI SUI	<u>VIVIARY</u>				
	NOTI	CE OF	VIOLATION# N 1007	79			
	I.		L HISTORY POINTS				
	1. II.		L SERIOUSNESS PO				
	II. III.		L NEGLIGENCE POI		8		
	III. IV.		L GOOD FAITH POI				
	1 V .		L ASSESSED POINT		18		
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		TOTA	AL ASSESSED FINE		\$ 396		